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Message Text

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ACTION EUR-12

INFO OCT-01 IO-04 ISO-00 AEC-05 CIAE-00 H-01 INR-05 L-01

NSAE-00 OIC-01 OMB-01 PA-01 PM-03 PRS-01 SAJ-01

SAM-01 SP-02 SS-20 USIA-06 TRSE-00 RSC-01 NSC-05

ACDA-05 CU-02 DODE-00 DRC-01 /080 W
---------- 095822
R 111700Z OCT 74
FM USMISSION GENEVA
TO SECSTATE WASHDC 8202
INFO ALL CSCE CAPITALS
AMEMBASSY OSLO
USNMR SHAPE
USCINCEUR
USLO SACLANT NORFOLK VA
USDOCOSOUTH
CINCLANT
USDEL SALT TWO GENEVA

C O N F I D E N T I A L GENEVA 6341

E.O. 11652: GDS
TAGS: CSCE, PFOR, XG, PARM
SUBJ: CSCE: CONFIDENCE BUILDING MEASURES

1. AT OCTOBER 10 CAUCUS, NATO REPS ON MILITARY SECURITY SUB-COMMITTEE REVIEWED THE VARIETY OF SUGGESTIONS, NON-PAPERS AND UNOFFICIAL PROPOSALS THAT HAVE BEEN PUT FORWARD AT INFORMAL SUB-COMMITTEE MEETINGS DURING RECENT WEEKS ON THE SUBJECT OF OTHER MILITARY ASPECTS OF SECURITY, WHICH COMES UNDER SECTION II OF THE PROVISIONALLY REGISTERED TEXTS. IT IS GENERALLY EXPECTED THAT THIS SECTION WILL CONSIST OF AN INTRODUCTORY SENTENCE TO BE FOLLOWED BY PROVISION DEALING WITH FOUR MAJOR CONCEPTS THAT HAVE BEEN UNDER DISCUSSION. ONE OF THESE INVOLVES PROVIDING INFORMATION ABOUT NEGOTIATIONS AT OTHER FORUMS SUCH AS MBFR TO CSCE PARTICIPANTS NOT INCLUDED IN THOSE NEGOTIATIONS.
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2. FRENCH CONTINUE TO OBJECT TO ANY SPECIFIC REFERENCE TO MBFR IN A CSCE DOCUMENT AND HAVE EMPHASIZED THAT THEY ALOS CANNOT ACCEPT MENTION OF "MULTILATERAL NEGOTIATIONS" IN SECTION II SINCE THEY REGARD THIS AS AN OBVIOUS ALLUSION TO THE VIENNA TALKS. NEUTRAL DELEGATIONS, ON THE OTHER HAND, HAVE THE VIENNA TALKS UPPERMOST IN THEIR MINDS IN APPROACHING THE DRAFTIN OF THIS SECTION, PARTICULARLY WITH REGARD TO THE ISSUE OF PROVISION OF INFORMATION. MANY UNSUCCESSFUL EFFORTS HAVE BEEN MADE TO FIND COMPROMISE LANGUAGE AND SOME OF THE TEXTS PUT FORWARD HAVE CREATED ADDED PROBLEMS FOR THE US AND USSR BECAUSE THEY COULD BE INTERPRETED AS APPLYING TO OUR BILATERAL NEGOTIATIONS, SUCH AS SALT.

3. THIS DIFFICULTY CAME TO A HEAD AT THE OCTOBER 10 CAUCUS IN DISCUSSION OF THE FOLLOWING PARTIAL TEXT WHICH OTHERWISE APPEARS TO OFFER GOOD PROSPECTS FOR CONSENSUS AMONG ALLIES: "HAVING CONSIDERED THE VIEWS EXPRESSED ON VARIOUS SUBJECTS RELATED TO THE STRENGTHENING OF SECURITY IN EUROPE THROUGH EFFORTS AIMED AT LESSENING TENSION AND PROMOTING DISARMAMENT, THE PARTICIPATING STATES, WHEN ENGAGED IN SUCH MILTILATERAL EFFORTS WILL TAKE INTO ACCOUNT THE FOLLOWING CONSIDERATIONS:" ONE OF THESE CONSIDERATIONS, (THE OTHERS WILL BE SUBJECT OF A LATER REPORT) WOULD BE STATED AS FOLLOWS: "THE INTEREST OF PARTICI-PATING STATES IN BEING KEPT INFORMED ABOUT RELEVANT DEVELOP-MENTS IN THE PROCESS OF PROMOTING DETENTE AND DISARMAMENT." LATTER SENTENCE IS BASED ON UK PROPOSAL WHICH AVOIDS REFERENCE TO "MULTILATERAL NEGOTIATIONS" IN CONTEXT WHICH FRENCH SEEMED PARTICULARLY SENSITIVE ABOUT.

4. AT CAUCUS, HOWEVER, FRENCH REP ALSO INSISTED ON DELETION OF WORD "MULTILATERAL" IN FIRST INTRODUCTORY SENTENCE CITED ABOVE. US REP EXPRESSED VIEW THAT WITHOUT THE "MULTI-LATERAL" QUALIFICATION IN THE INTRODUCTION, THE UK-PROPOSED SENTENCE ON PROVISION OF INFORMATION MIGHT BE INTERPRETED TO APPLY TO BILATERAL NEGOTIATIONS LIKE SALT. (SOVIETS HAD EARLIER EXPRESSED SIMILAR CONCERN TO US REP AFTER INFORMAL SUB-COMMITTEE MEETING AT WHICH FRENCH HAD AIRED THEIR VIEWS ON THIS SUBJECT.) CANADIAN REP, SUPPORTED BY BRITISH, SUGGESTED SUBSTITUTING "EFFORTS AMONG THEMSELVES" FOR "MULTILATERAL EFFORTS" IN INTRODUCTORY SENTENCE. BOTH CONSIDERED THE CONFIDENTIAL

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PHRASE "AMONG THEMSELVES" (AS DISTINCT FROM THE PHRASE "BETWEEN THEMSELVES") IMPLIED MORE THAN TWO PARTIES. FRENCH REP SAID HE COULD ACCEPT THE CANADIAN SUGGESTION BUT US REP EXPRESSED PERSONAL VIEW THAT IT WAS UNDESIRABLY AMBIGUOUS. CAUCUS THEN REQUESTED THAT US AND FRENCH DELS TRY TO RESOLVE THIS PROBLEM THROUGH BILATERAL CONSULTATIONS.

5. WE WOULD THEREFORE APPRECIATE DEPT'S VIEWS ON THIS ISSUE

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AND PARTICULARLY ANY SUGGESTIONS FOR ALTERNATIVE FORMULATIONS
THAT MIGHT MEET BOTH US AND FRENCH CONCERNS.DALE

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